
Executive Decision Capital Budget Monitoring Outturn 2024/25

Overview Select Committee

Decision to be taken by: City Mayor

Decision to be taken on: 9th July 2025

Lead director: Amy Oliver, Director of Finance

Useful information

- Ward(s) affected: All
- Report author: Karen Linnett
- Author contact details: karen.linnett@leicester.gov.uk
- Report version number: 1

1. Summary

- 1.1 The purpose of this report is to show the final position of the capital programme for 2024/25.
- 1.2 As reported in the previous year's monitoring reports many capital projects have experienced delays in progress and increased costs. This has been attributable to instability in the construction industry, limited contractor capacity and continued inflationary pressures. New pressures in schemes, where possible will be managed within project contingencies and revised scope of works while maintaining the desired project outcomes. When this is not possible it is reported in the monitoring report and decisions are taken as required. These challenges are anticipated to continue for the foreseeable future.

2. Recommended actions/decision

- 2.1 The Executive is recommended to:
 - Note the following:
 - Total spend of £137.7m for the year.
 - The progress in delivery of major projects, as shown at Appendix A.
 - The progress on spending against work programmes, as shown at Appendix B, and approve the carry-forward of resources into 2025/26 for schemes where spend has slipped (£25.9m).
 - The provisions that remain unspent as shown at Appendix C, and approve the carry forward of the Early Years – Two Year Olds provision of £593k, and the District Heating Metering provisions of £1,404k into 2025/26 (see Appendix C para 1.2).
 - That across a number of schemes, £904k has been saved following completion of schemes below budget. Of this, £639k was funded by

Corporate Resources and will become available for future capital planning.

- Note the prudential indicators presented in Appendix F.
- Approve the following additions to the programme:
 - £411k towards the Leicester Museum and Art Gallery Phase 1 scheme, financed by Heritage Fund grant (see Appendix A, Tourism Culture & Inward Investment para. 2.1).
 - £407k towards the additional provision of Private Sector Disabled Facilities Grants financed by grant funding from MHCLG (see Appendix B, para. 3.19).
 - £798k towards design work for Connecting St Margarets, financed from government grant funding through the Levelling Up Fund.
 - £656k to Local Transport Schemes, funded by the Active Travel Fund Grant (see Appendix A, Planning Development & Transportation para. 2.1).
 - £237k to the High Streets Heritage Action Zones programme, funded by Historic England Grant (see Appendix D, para. 1.2).

The OSC is recommended to consider the overall position presented within this report and make any observations it sees fit.

3. Scrutiny / stakeholder engagement

N/a

4. Background

- 4.1 The 2024/25 Capital programme was initially approved by Council on 21 February 2024. It has subsequently been amended (including through the 2023/24 outturn and 2025/26 Capital Budget report).

The capital programme is split in the following way:

- (a) Schemes classified as '**immediate starts**', which require no further approval to commence; and
- (b) A number of separate '**policy provisions**' which are not released until specific proposals have been approved by the Executive.

- 4.2 Immediate Starts are further split into:

- (a) **Projects**, which are discrete, individual schemes such as a road scheme or a new building. Monitoring of projects focusses on delivery of projects on time and the achievement of milestones. Consequently, financial slippage is not in itself an issue on these projects;
- (b) **Work Programmes**, which consist of minor works or similar on-going schemes where there is an allocation of money to be spent during a particular year. Monitoring of work programmes focusses on whether the money is spent in a timely fashion;
- (c) **Provisions**, which are sums of money set aside in case they are needed, where low spend is a favourable outcome rather than indicative of a problem;
- (d) **Schemes which are substantially complete**. These schemes are the tail end of previous years' capital programmes, usually consisting of small amounts of money brought forward from earlier years.

4.3 A summary of the total approved 2024/25 capital programme budget and the spend at outturn for the year is shown below:

	Budget £000	Spend £000
Projects	159,934	61,882
Work Programmes	91,318	65,782
Provisions	2,795	798
Schemes Substantially Complete	12,551	9,224
Total Immediate Starts	266,598	137,686
Policy Provisions	16,547	0
Total Capital Programme	283,145	137,686

4.4 The approved budget above does not include the budget approved at Council in February 2025.

4.5 A summary of the total approved 2024/25 capital programme budget and the resources that are funding them:

	£000s					
	Projects	Work Programmes	Provisions	Substantially Complete	Policy Provisions	Total
HRA - Budget	3,786	42,619	1,178	232	750	48,565
GF - Budget	156,148	48,699	1,617	12,319	15,797	234,580
Total	159,934	91,318	2,795	12,551	16,547	283,145
HRA						
Ringfenced	650	5,738	-	232	750	7,370
Unringfenced	3,136	36,881	1,178	-	-	41,195
Total HRA	3,786	42,619	1,178	232	750	48,565
GF						
Ringfenced	39,323	5,130	558	2,550	2,460	50,021
Unringfenced	116,825	43,569	1,059	9,769	13,337	184,559
Total GF	156,148	48,699	1,617	12,319	15,797	234,580

The unringfenced funding, in the above table, includes amounts where budget commitments have been made.

4.6 The following changes have occurred to the capital programme since period 9 2024/25. These movements are included in the table at 4.3 above:

2024/25	Budget £000
Executive Decisions since P9	
Energy Smart Initiatives	2,002
Additional SEND Places - Special schools + DSP	1,750
Gilroes Cemetery	675
Restoring the Soar	579
Slater Primary School - S106	547
Wolsey House Primary School -S106	300
Director's Decisions	
Family Hubs	91
Local Shopping Centres Reopening & Improvement Programme - S106	76
Children's Homes Refurbishments	70
Other Director's Decisions	92
Net Movements	6,182

4.7 The following appendices to this report show progress on each type of scheme:

- Appendix A – Projects
- Appendix B – Work Programmes
- Appendix C – Provisions
- Appendix D – Projects Substantially Complete
- Appendix E – Policy Provisions
- Appendix F – Prudential Indicators

4.8 This report only monitors policy provisions to the extent that spending approval has been given, at which point they will be classified as projects, work programmes or provisions.

4.9 Capital Receipts

4.9.1 At the end of the financial year, the Council has realised £7.2m of General Fund capital receipts. Of this amount, £2.1m relates to receipts on the Waterside development, which pay for spending on the development.

4.9.2 “Right to Buy” receipts from sales of council housing have amounted to £12.1m. Whilst the number of sales in the first half of this year were relatively low, the changes to scheme eligibility in November 2024, have resulted in a large increase in the number of applications; this is likely to increase the number of sales over the next 12 months as the applications are processed. The impact of the changes to scheme eligibility will reduce sales in future years, as indicated by the number of applications received following the change in November 2024. Assumptions relating to the impact of the change in government policy were included in the HRA’s 2025/26 budget report approved at Council in February 2025.

4.10 Prudential Indicators

This report also presents prudential indicators, in accordance with the CIPFA code.

5. Financial, legal, equalities, climate emergency and other implications

5.1 Financial implications

This report deals entirely with financial matters, the implications of which are contained within the report.

Signed: Stuart McAvoy - Head of Finance

Dated: 3rd June 2025

5.2 Legal implications

There are no direct legal implications arising from the recommendations of this report.

Signed: Kevin Carter, Head of Law – Commercial, Property & Planning

Dated: 5th June 2025

5.3 Equalities implications

Under the Equality Act 2010, public authorities have statutory duties, including the Public Sector Equality Duty (PSED) which means that, in carrying out their functions they have to pay due regard to the need to eliminate unlawful discrimination, harassment and victimisation, to advance equality of opportunity between people who share a protected characteristic and those who don’t and to foster good relations between people who share a protected characteristic and those who don’t.

Protected characteristics under the Equality Act 2010 are age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation. People from across all protected characteristics should benefit from the improved public good arising from the capital programme. The purpose of this report is to show the final position of the capital programme for 2024/25. At this time, there are no further equality implications as these will have already been identified for the proposals agreed and submitted.

There may be future projects, arising from the report and its recommendations, which would benefit from further consideration of the equalities implications and possibly a full equality impact assessment in certain circumstances. Whether an Equalities Impact Assessment is required will be dependent upon how work develops and whether the changes are likely to have a disproportionate impact on any protected group; this is usually the case where there are significant changes or a reduction in provision.

Signed: Surinder Singh – Equalities Officer

Dated: 9th June 2025

5.4 Climate Emergency implications

Following the council's declaration of a climate emergency and ambition to reach net zero carbon emissions for the council and the city, the council has a key role to play in addressing carbon emissions relating to the delivery of its services. This includes through its delivery of capital projects, as projects involving buildings and infrastructure often present significant opportunities for achieving carbon savings or climate adaptations and are an area where the council has a high level of control.

Notable projects in the current programme expected to achieve climate benefits / high standards of environmental performance include Pioneer Park, Pilot House, Leicester Urban Natural Flood Management, PV panels at Evington Leisure Centre, Aikman Avenue District Heating project and Connecting Leicester.

It is important that the climate implications and opportunities of all projects and work programmes are considered on a project-by-project basis, both during the development phase and when decisions are made.

Signed: Phil Ball, Sustainability Officer

Dated: 6th June 2025

5.5 Other implications (You will need to have considered other implications in preparing this report. Please indicate which ones apply?)

No other implications are noted as this is a budget monitoring report, and therefore no policy changes are proposed.

6. Background information and other papers:

- General Fund Capital Programme 2024/25 and HRA Budget (including Capital Programme) approved by Council on 21 February 2024.
- Capital Outturn 2023/24 presented at OSC on 31 July 2024.
- 2024/25 Capital Monitoring P3 Report presented to OSC on 3 October 2024.
- 2024/25 Capital Monitoring P6 Report presented to OSC on 2 January 2025.
- 2024/25 Capital Monitoring P9 Report presented to OSC on 27 March 2025.
- Capital Programme 2025/26 approved by Council on 19 February 2025.

7. Summary of appendices:

- Appendix A – Projects
- Appendix B – Work Programmes
- Appendix C – Provisions
- Appendix D – Projects Substantially Complete
- Appendix E – Policy Provisions
- Appendix F – Prudential Indicators

8. Is this a private report (If so, please indicate the reasons and state why it is not in the public interest to be dealt with publicly)?

No.

9. Is this a “key decision”? If so, why?

No

PROJECTS

1. Summary

- 1.1 As stated in the cover report, the focus of monitoring projects is physical delivery, i.e. whether they are being delivered on time, on budget and to the original specification. This appendix summarises progress on projects. Project summaries provided by departments/divisions are shown in the remainder of this Appendix.

Department / Division	Approved Budget £000	2024/25 Spend £000	Forecast (Under) / Overspend £000
Planning, Development & Transportation	35,134	14,462	0
Tourism, Culture & Inward Investment	36,473	17,231	(268)
Neighbourhood & Environmental Services	5,769	969	0
Estates & Building Services	19,363	10,724	0
Housing General Fund	44,995	12,920	0
Children's Services	14,414	5,002	0
Housing Revenue Account	3,786	574	0
Total	159,934	61,882	(268)

- 1.2 A list of the individual projects is shown in the table below. This also summarises the progress of each project. Attention is drawn to expected completion dates and any project issues that have arisen.
- 1.3 A colour-coded rating of progress of each project has been determined, based on whether the project is progressing to the latest approved delivery and cost plan as expected, and whether it is still expected to complete within budget.
- 1.4 The ratings used are:
- (a) **Green** Successful delivery of the project on time, within budget, to specification and in line with original objectives seems very likely. There are no major issues that appear to threaten delivery significantly.
 - (b) **Amber** Successful delivery of the project on time, within budget, to specification and in line with original objectives appears probable. However, some risks exist, and close attention will be required to ensure these risks do not materialise into major issues threatening delivery. Alternatively, a

project is classed as amber if some insubstantial slippage or minor overspend is probable.

- (c) **Red** Successful delivery of the project on time, within budget, to specification and in line with original objectives appears to be unachievable. The project is expected to require redefining, significant additional time or additional budget.
- (d) **Blue** The project is substantially complete.
- (e) **Purple** The project is on hold, for reasons which have nothing to do with management of the capital programme. Examples include reconsideration of whether the project is still needed as originally proposed, or withdrawal of a funder.

2. Summary of Individual Projects

Dept/ Division	Project	Approved Budget (£000)	2024/25 Spend (£000)	Forecast O/(U)spend (£000)	Original Completion Date	Forecast Completion Date	Previous Reported RAG Rating	Project RAG Rating @ Outturn
CDN (PDT)	Connecting Leicester	12,984	10,510	0	Mar-24	Dec-27	Amber	Green
CDN (PDT)	Waterside Strategic Regeneration Area	2,293	(78)	0	Mar-23	Jun-26	Green	Green
CDN (PDT)	St George's Churchyard	229	69	0	Aug-18	Sep-25	Amber	Amber
CDN (PDT)	Leicester Railway Station - Levelling up	17,867	3,637	0	Mar-24	TBC	Red	Red
CDN (PDT)	St Paul's Church	400	0	0	Aug-25	Dec-26	Purple	Purple
CDN (PDT)	Land South of Phoenix	401	120	0	Jun-25	Jun-25	Green	Green
CDN (PDT)	Leicester Urban Natural Flood Management	217	157	0	Mar-27	Mar-27	Green	Green
CDN (PDT)	Heritage Development Trust	164	30	0	Mar-25	Mar-26	Amber	Green
CDN (PDT)	Restoring the Soar	579	17	0	Jul-26	Jul-26	-	Green
CDN (TCI)	Leicester Market Redevelopment	8,676	951	0	Dec-21	Dec-26	Amber	Green
CDN (TCI)	12-20 Cank St Link	2,683	89	0	Jan-25	May-26	Amber	Green
CDN (TCI)	Leicester Museum and Art Gallery Phase 1	6,025	1,399	0	Mar-22	Jun-26	Green	Green
CDN (TCI)	Pilot House - Levelling Up	11,481	9,280	0	Mar-24	Jun-25	Green	Blue
CDN (TCI)	Climate Change Retail Scheme	188	171	0	Mar-25	Mar-25	Green	Blue
CDN (TCI)	Community Digital Grant	135	128	0	Mar-25	Mar-25	Green	Blue
CDN (TCI)	De Montfort Hall	695	377	(268)	Mar-22	Mar-26	Green	Green
CDN (TCI)	Jewry Wall Museum Improvements	6,590	4,836	0	Mar-23	Jun-25	Green	Blue
CDN (NES)	Library Self Access Rollout	542	69	0	Sep-24	Mar-26	Green	Green
CDN (NES)	St Margaret's Pastures Skate Park	397	102	0	Jan-23	Sep-25	Amber	Green
CDN (NES)	Multi Use Games Areas (MUGAs)	2,962	447	0	Mar-25	Apr-26	Green	Green
CDN (NES)	Depot Relocation	200	51	0	Mar-25	Mar-26	Amber	Amber
CDN (NES)	Pest & Dogs Depot Relocations	48	0	0	Mar-25	Mar-26	Red	Green
Total		75,756	32,362	(268)				

Dept/ Division	Project	Approved Budget (£000)	2024/25 Spend (£000)	Forecast O/(U)spend (£000)	Original Completion Date	Forecast Completion Date	Previous Reported RAG Rating	Project RAG Rating @ Outturn
CDN (NES)	Leisure Centre Improvements	1,072	0	0	Dec-25	TBC	Amber	Purple
CDN (NES)	Green Libraries Project	150	20	0	Mar-25	Dec-25	Green	Amber
CDN (NES)	PV Panels at Evington Leisure Centre	186	95	0	Mar-25	Mar-25	Green	Blue
CDN (NES)	Saffron Lane Athletics Stadium S106 Improvements	212	185	0	Mar-25	Jul-25	Green	Green
CDN (EBS)	Estate Shops	477	211	0	Mar-22	Dec-25	Amber	Amber
CDN (EBS)	Replacement Cladding Phoenix Square	10,684	8,607	0	Dec-24	Sep-25	Green	Green
CDN (EBS)	St Nicholas Wall	396	34	0	Sep-24	Jun-26	Green	Amber
CDN (EBS)	Aikman Avenue District Heating	195	0	0	Dec-23	TBC	Purple	Purple
CDN (EBS)	Boston Road	1,516	85	0	Jul-25	Mar-26	Amber	Green
CDN (EBS)	SuDS in Schools	50	54	0	Mar-25	Mar-25	Green	Blue
CDN (EBS)	The Curve Remedial Works	2,200	587	0	Oct-25	Oct-25	Green	Green
CDN (EBS)	Tiny Forests in Leicester Schools and Parks	161	157	0	Mar-25	Mar-25	Green	Blue
CDN (EBS)	Haymarket Theatre - Internal Completion Works	1,007	988	0	Mar-21	Jun-25	Green	Blue
CDN (EBS)	Gilroes Cemetery	675	0	0	Sep-25	Sep-25	Green	Green
CDN (EBS)	Energy Smart Initiatives	2,002	0	0	Jun-26	Jun-26	-	Green
CDN (HGF)	Housing Acquisitions – SAP	44,995	12,920	0	Aug-25	Dec-25	Amber	Green
SCE (ECS)	Additional SEND Places (including Pupil Referral Units)	9,461	3,745	0	Jan-24	Sep-27	Red	Green
SCE (ECS)	S106 School Places	847	0	0	Sept-26	Sep-26	-	Green
SCE (ECS)	Pindar Nursery	833	8	0	Mar-23	TBC	Purple	Purple
SCE (ECS)	Expansion of Children's Homes	1,192	654	0	May-23	Sep-25	Green	Green
SCE (ECS)	Education System Re-tender	2,081	595	0	Mar-26	Mar-27	Amber	Green
Total (excluding HRA)		156,148	61,308	(268)				

Dept/ Division	Project	Approved Budget (£000)	2024/25 Spend (£000)	Forecast O/(U)spend (£000)	Original Completion Date	Forecast Completion Date	Previous Reported RAG Rating	Project RAG Rating @ Outturn
CDN (HRA)	Bridlespur Way Refurbishment	370	150	0	Mar-23	Jun-25	Amber	Green
CDN (HRA)	Dawn Centre Reconfiguration	1,461	357	0	May-23	Aug-25	Amber	Amber
CDN (HRA)	St Matthews Concrete Works	1,500	67	0	Mar-24	Oct-25	Green	Green
CDN (HRA)	Council Housing - District Heating	455	0	0	Dec-23	TBC	Purple	Purple
Total HRA		3,786	574	0				
Total (including HRA)		159,934	61,882	(268)				

Commentary on Specific Projects

- 3.1 Explanatory commentary for projects that are not currently progressing as planned, or for which issues have been identified, is provided in the next pages. This has been defined as any scheme that has a RAG Rating other than “green” or “blue”.

Capital Programme Project Monitoring 2024/25 Outturn

Planning, Development & Transportation

1. Projects Summary

Project Name	Approved Budget (£000)	Over / (Under) Spend (£000)	Original Completion Date	Forecast Completion Date	RAG Rating
Connecting Leicester	12,984	0	Mar-24	Dec-27	G
Waterside Strategic Regeneration Area	2,293	0	Mar-23	Jun-26	G
St George's Churchyard	229	0	Aug-18	Sep-25	A
Leicester Railway Station - Levelling up	17,867	0	Mar-24	TBC	R
St Paul's Church	400	0	Aug-25	Dec-26	P
Land South of Phoenix	401	0	Jun-25	Jun-25	G
Leicester Urban Natural Flood Management	217	0	Mar-27	Mar-27	G
Heritage Development Trust	164	0	Mar-25	Mar-26	G
Restoring the Soar	579	0	Jul-26	Jul-26	G
Total	35,134	0			

2. Projects Commentary (for **all** projects rated Amber, Red or Purple)

- 2.1. Connecting Leicester** – This report seeks the addition of £656k to the capital programme funded by the Active Travel Fund grant.
- 2.2. St George's Churchyard** - The project has reached a key milestone with the successful appointment of contractors. All building works are now complete with the remainder of the work to be completed during the summer 2025.

- 2.3. Leicester Station Improvements – Levelling Up** - This is a very large and complex contract. The contracting approach is being carefully reviewed and is subject to detailed discussion with a range of potential contractors. There is confidence that when the contract is retendered, it will be attractive to the market, and we will receive competitive bids.
- 2.4. St Paul’s Church** – As reported in the period 9 report, this project is currently on hold pending further review. The project has been delayed as the owner dissolved the company after the issuance of the initial Urgent Works Notice on the property. The condition of the building continues to deteriorate, and officers are reviewing options to progress the necessary improvement works.

Capital Programme Project Monitoring 2024/25 Outturn

Tourism, Culture and Inward Investment

1. Projects Summary

Project Name	Approved Budget (£000)	Over / (Under) Spend (£000)	Original Completion Date	Forecast Completion Date	RAG Rating
Jewry Wall Museum	6,590	0	Mar-23	Jun-25	B
Leicester Market Redevelopment	8,676	0	Dec-21	Dec-26	G
12-20 Cank St Link	2,683	0	Jan-25	May-26	G
Leicester Museum and Art Gallery Phase 1	6,025	0	Mar-22	Jun-26	G
Pilot House - Levelling Up (Canopy)	11,481	0	Mar-24	Jun-25	B
Climate Change Retail Scheme	188	0	Mar-25	Mar-25	B
Community Digital Grant	135	0	Mar-25	Mar-25	B
De Montfort Hall	695	(268)	Mar-22	Mar-26	G
Total	36,473	(268)			

2 Projects Commentary (for **all** projects rated Amber, Red or Purple)

2.1 Leicester Museum and Art Gallery Phase 1 – This report seeks the addition of £411k to this scheme financed by Heritage Fund grant.

2.2 .De Montfort Hall – Some elements of the programme have come in under budget by achieving outcomes without the up-front capital cost, releasing capital savings of £268k.

Capital Programme Project Monitoring 2024/25 Outturn

Neighbourhood and Environmental Services

1. Projects Summary

Project Name	Approved Budget (£000)	Over / (Under) Spend (£000)	Original Completion Date	Forecast Completion Date	RAG Rating
Library Self Access Rollout	542	0	Sep-24	Mar-26	G
St Margaret's Pastures Skate Park	397	0	Jan-23	Sep-25	G
Multi Use Games Areas (MUGAs)	2,962	0	Mar-25	Apr-26	G
Depot Relocation	200	0	Mar-25	Mar-26	A
Pest & Dogs Depot Relocations	48	0	Mar-25	Mar-26	G
Leisure Centre Improvements	1,072	0	Dec-25	TBC	P
Green Libraries Project	150	0	Mar-25	Dec-25	A
PV Panels at Evington Leisure Centre	186	0	Mar-25	Mar-25	B
Saffron Lane Athletics Stadium S106 Improvements	212	0	Mar-25	Jul-25	G
Total	5,769	0			

2. Projects Commentary (for **all** projects rated Amber, Red or Purple).

2.1 Depot Relocation – The initial procurement exercise for a contractor was unsuccessful. Alternative procurement arrangements are now being pursued, but this will extend the anticipated completion date.

2.2 Leisure Centre Improvements – Work is ongoing to develop revised options for the project, as the scope has evolved since its inception. The final scope of the project will depend on the outcome of the feasibility work and the affordability of any proposed works.

2.3 Green Libraries Project – The heating systems have been procured and installed. A slight delay has arisen during the procurement of the final software interface which integrates with wider council systems.

Capital Programme Project Monitoring 2024/25 Outturn
Estates and Building Services

1. Projects Summary

Project Name	Approved Budget (£000)	Over / (Under) Spend (£000)	Original Completion Date	Forecast Completion Date	RAG Rating
Estate Shops	477	0	Mar-22	Jan-26	A
Replacement Cladding Phoenix Square	10,684	0	Dec-24	Sep-25	G
St Nicholas Wall	396	0	Sep-24	Jun-26	A
Aikman Avenue District Heating	195	0	Dec-23	TBC	P
Boston Road	1,516	0	Jul-25	Mar-26	G
SuDS in Schools	50	0	Mar-25	Mar-25	B
The Curve Remedial Works	2,200	0	Sep-25	Oct-25	G
Tiny Forests in Leicester Schools and Parks	161	0	Mar-25	Mar-25	B
Haymarket Theatre - Internal Completion Works	1,007	0	Mar-21	Jun-25	B
Gilroes Cemetery	675	0	Sep-25	Sep-25	G
Energy Smart Initiatives	2,002	0	Jun-26	Jun-26	G
Total	19,363	0			

2. Projects Commentary (for **all** projects rated Amber, Red or Purple).

2.1 Estate Shops – Work has been ongoing during 2024/25 with a new forecast completion date of January 2026. Works to repair concrete spalling at Netherhall shops has been delayed due to the need for coordination with leaseholders.

2.2 St Nicholas Wall – A revised programme is currently being developed, with works now expected to commence in 2025/26. There was a delay in securing diocesan approval for the archaeological investigations, but this issue has now been resolved.

2.3 Aikman Avenue District Heating - The project is currently on hold while viable delivery options are explored. Conversations with the new supplier, Bring Energy, have been hindered by changes in Directors since the company took control.

Capital Programme Project Monitoring 2024/25 Outturn

Housing General Fund

1. Projects Summary

Project Name	Approved Budget (£000)	Over / (Under) Spend (£000)	Original Completion Date	Forecast Completion Date	RAG Rating
Housing Acquisitions - SAP	44,995	0	Aug-25	Dec-25	G
Total	44,995	0			

2 Projects Commentary (for all projects rated Amber, Red or Purple)

Capital Programme Project Monitoring 2024/25 Outturn

Children's Services

1. Projects Summary

Project Name	Approved Budget (£000)	Over / (Under) Spend (£000)	Original Completion Date	Forecast Completion Date	RAG Rating
Additional SEND Places (including Primary Pupil Referral Unit)	9,461	0	Jan-24	Sep-27	G
S106 School Places	847	0	Sep-26	Sep-26	G
Pindar Nursery	833	0	Mar-23	TBC	P
Expansion of Children's Homes	1,192	0	May-23	Sep-25	G
Education System Re-tender	2,081	0	Mar-26	Mar-27	G
Total	14,414	0			

2. Projects Commentary (for all projects rated Amber, Red or Purple).

2.1 Pindar Nursery - Work on this project is currently on hold pending the outcome of the children's centres review. Updates will follow once the review is complete.

Capital Programme Project Monitoring 2024/25 Outturn

Housing (HRA)

1. Projects Summary

Project Name	Approved Budget (£000)	Over / (Under) Spend (£000)	Original Completion Date	Forecast Completion Date	RAG Rating
Bridlespur Way Refurbishment	370	0	Mar-23	Jun-25	G
Dawn Centre Reconfiguration	1,461	0	May-23	Aug-25	A
St Matthews Concrete Works	1,500	0	Mar-24	Oct-25	G
Council Housing - District Heating	455	0	Dec-23	TBC	P
Total	3,786	0			

2. Projects Commentary (for all projects rated Amber, Red or Purple).

2.1. Dawn Centre Reconfiguration - As reported at Period 9, the initial programme of works was completed under budget, allowing for the identification of additional improvements to further enhance the centre. The revised programme has now been confirmed, with completion anticipated by August 2025.

2.2. Council Housing - District Heating – The project is currently on hold while viable delivery options are explored. Conversations with the new supplier, Bring Energy, have been hindered by changes in Directors since the company took control.

WORK PROGRAMMES**1. Summary**

- 1.1 As stated in the cover report, work programmes are minor works or similar on-going schemes where there is an allocation of money to be spent during a particular year. Monitoring of work programmes focusses on whether the money is spent in a timely fashion.

Department / Division	Approved to spend in 24/25 £000	2024/25 Spend £000	Slippage £000	Over/(under) Spend £000
City Development & Neighbourhoods	1,805	560	1,245	0
Planning, Development & Transportation	12,392	8,365	4,128	101
Tourism, Culture & Inward Investment	1,296	482	814	0
Neighbourhood & Environmental Services	609	578	31	0
Estates & Building Services	5,249	2,764	2,393	(92)
Housing General Fund	11,111	4,487	6,624	0
Children's Services	16,237	6,859	9,378	0
Total (excluding HRA)	48,699	24,095	24,613	9
Housing Revenue Account	42,619	41,687	1,267	335
Total (including HRA)	91,318	65,782	25,880	344

2. Summary of Individual Work Programmes

Work Programme	Dept/ Division	Approved £000	2024/25 Spend £000	Slippage £000	Over/ (under) Spend £000
Feasibility Studies	CDN	1,805	560	1,245	0
Transport Improvement Works	CDN (PDT)	4,617	2,429	2,188	0
Bus Engine Retrofitting	CDN (PDT)	376	0	376	0
Air Quality Action Plan	CDN (PDT)	43	42	1	0
Highways Maintenance	CDN (PDT)	5,086	4,350	736	0
Flood Strategy	CDN (PDT)	300	279	21	0
Festival Decorations	CDN (PDT)	50	45	5	0
Local Environmental Works	CDN (PDT)	400	400	0	0
Legible Leicester	CDN (PDT)	42	42	0	0
Potential Strategic Devt. Sites Assessment	CDN (PDT)	568	669	0	101
Architectural & Feature Lighting (Grant)	CDN (PDT)	50	0	50	0
Front Wall Enveloping	CDN (PDT)	394	12	382	0
Transforming Cities Work Programmes	CDN (PDT)	339	1	338	0
Conservation Building Grants	CDN (PDT)	82	66	16	0
Street Nameplates City Branding Programme	CDN (PDT)	45	30	15	0
Heritage Interpretation Panels	CDN (TCI)	221	51	170	0
Local Shopping Centres Reopening & Improvement Programme Grants	CDN (TCI)	823	329	494	0
Community Asset Transfer	CDN (TCI)	252	102	150	0
Parks Plant and Equipment	CDN (NES)	375	375	0	0
Franklyn Fields Public Open Space	CDN (NES)	234	203	31	0
Property & Operational Estate Capital Maintenance Programme	CDN (EBS)	4,965	2,572	2,393	0
Green Homes	CDN (EBS)	142	50	0	(92)
Depots Refurbishment	CDN (EBS)	142	142	0	0
Private Sector Disabled Facilities Grant	CDN (HGF)	2,061	1,554	507	0
Repayable Home Repair Loans	CDN (HGF)	121	0	121	0
Vehicle Fleet Replacement Programme	CDN (HGF)	8,264	2,556	5,708	0
Action Homeless' Supported Living Scheme	CDN (HGF)	665	377	288	0
School Capital Maintenance	SCE (ECS)	14,944	5,811	9,133	0
Brook Mead Academy Capital Contribution	SCE (ECS)	1,000	1,000	0	0
Foster Care Capital Contribution Scheme	SCE (ECS)	293	48	245	0
Total (excluding HRA)		48,699	24,095	24,613	9
Council Housing - New Kitchens and Bathrooms	CDN (HRA)	2,800	2,542	258	0
Council Housing - Boiler Replacements	CDN (HRA)	2,500	2,451	0	(49)
Council Housing - Rewiring	CDN (HRA)	1,610	1,661	0	51
Council Housing - Disabled Adaptations & Improvements	CDN (HRA)	1,200	1,282	0	82
Council Housing - Insulation Works	CDN (HRA)	50	187	0	137
Council Housing - External Property Works	CDN (HRA)	1,008	1,609	(542)	59
Council Housing - Fire and Safety Works	CDN (HRA)	822	877	0	55
Community & Environmental Works	CDN (HRA)	1,234	527	707	0
Affordable Housing - Acquisitions	CDN (HRA)	23,557	23,557	0	0
Public Realm Works	CDN (HRA)	1,338	606	732	0
Feasibility Study for Sheltered Housing	CDN (HRA)	112	0	112	0
New House Build Council Housing	CDN (HRA)	6,388	6,388	0	0
Total HRA		42,619	41,687	1,267	335
Total (including HRA)		91,318	65,782	25,880	344

3. **Commentary on Specific Work Programmes**

- 3.1 Explanatory commentary for work programmes not currently progressing as planned, or for which issues have been identified is provided below. For monitoring purposes this has been defined as any scheme where budgets have significantly changed, where spend is low or where material slippage is forecast.
- 3.2 **Feasibility Studies** – A number of schemes are progressing well; however, a few have been delayed into the next financial year due to limited available staffing resources.
- 3.3 **Transport Improvement Works** – The Deployment of DfT Transport Improvement Works funds carried over will be considered alongside the recently confirmed Local Transport Grant to deliver a coordinated transport programme for 2025/26.
- 3.4 **Bus Engine Retrofitting** – This ringfenced grant-funded programme has been completed. The government is analysing the outcome of the scheme and, following the national spending review, will determine whether the underspend of £376k can be used locally or must be returned to government.
- 3.5 **Highways Maintenance** – Grant Funding of £586k has been received for Traffic Signals, with plans for this to be spent in 2025/26. In addition, some resurfacing work, including Western Road and University Road, was carried out over Easter, resulting in programmed slippage, which has since been spent.
- 3.6 **Flood Strategy** – Works were committed in 2024/25 but could not be completed within the year due to traffic management constraints and coordination clashes with other street works. The works are now complete.
- 3.7 **Potential Strategic Development Sites Assessment** – Works have been completed ahead of schedule and the overspend will be covered by the capital allocation for the 2025/26 capital programme.
- 3.8 **Architectural & Feature Lighting (Grant)** – Several projects are currently in the pipeline, and we are continuing to collaborate with third parties to progress these forward toward delivery.
- 3.9 **Front Wall Enveloping** – The slippage on this scheme is due to complexities in contacting property owners. The Welford Road scheme is progressing to the tender stage, with works expected to commence in Summer/Autumn 2025.

- 3.10 **Transforming Cities Work Programmes** – A limited number of suppliers has resulted in the need for an extended procurement process. The contract has now been awarded and work is expected to be completed during the summer.
- 3.11 **Conservation Building Grants** – All grants for the scheme have been awarded, with recipients having a year within which to incur expenditure and claim the grant. Full spend will therefore take place by the end of 2025/26.
- 3.12 **Street Nameplates City Branding Programme** - The current phase of Nameplate City Branding programme covers the Old Town district. The coordination of resources aligned to festive decorations meant that work had to be scheduled into April and May of the new financial year.
- 3.13 **Heritage Interpretation Panels** - The work programme is scheduled to continue into 2025/26. It has taken longer than anticipated to secure a supplier for panel installation, resulting in slippage of £170k.
- 3.14 **Local Shopping Centres Reopening & Improvement Programme Grants** - Remaining works are scheduled for completion by March 2026, with two neighbourhood areas already complete and progress underway across three further areas.
- 3.15 **Community Asset Transfer** - The initial phase of the programme was completed by March 2025. Additional funding for 2025/26 has been awarded through the UK Shared Prosperity Fund (UKSPF) and will be allocated to support the next phase of delivery.
- 3.16 **Franklyn Fields Public Open Space** – Works are progressing well on site, with all equipment now installed. The project is substantially complete, with the exception of outstanding drainage basin works.
- 3.17 **Property & Operational Estate Capital Maintenance Programme** – As previously reported, the slippage on this programme reflects the strategic prioritisation of The Curve and Haymarket Shopping Centre projects, with other works re-profiled accordingly. Additional minor delays have occurred due to access constraints at public-facing sites.

- 3.18 **Green Homes** – As previously reported, there has been an underspend against this external grant; the underspend of £92k will be returned to the Department of Energy, Security and Net Zero.
- 3.19 **Private Sector Disabled Facilities Grant** – All funds have been fully committed. While some delays have occurred due to customer cancellations, the programme continues to support high demand and remains responsive to changing individual needs. This report seeks approval for the addition of £407k financed by additional grant funding from MHCLG.
- 3.20 **Repayable Home Repair Loans** – As reported throughout the year, staff are currently prioritising Disabled Facilities Grants (DFG), with the loan scheme slipping into 2025/26. Requests for loans have been received and are being processed, with any urgent repairs being addressed promptly.
- 3.21 **Vehicle Fleet Replacement Programme** - Vehicle replacement is ongoing and will continue into 2025/26. While orders have been placed for the majority of the approved budget, £5.7m will slip into next year primarily due to long lead in times which are being experienced throughout the motor industry.
- 3.22 **Action Homeless' Supported Living Scheme** – The overall spend remains on track, with the project completion and final payment due in summer 2025.
- 3.23 **School Capital Maintenance** – The slippage is primarily due to unforeseen additional works at two schools, including necessary re-piping that could not be completed during the summer holidays due to contractor capacity. To minimise disruption, additional non-intrusive works are being carried out during term time to allow the major works to progress during holiday time. Furthermore, some decarbonisation works have been delayed due to utilities-related complications, and two other projects have faced delays due to unforeseen building issues.
- 3.24 **Foster Care Capital Contribution Scheme** – Two projects were initiated during the year, to a total value of £108k. Billing for these projects is expected in the first half of 2025/26, as the schemes are currently awaiting land registry confirmation of the status of ownership.
- 3.25 **HRA Work Programmes** – A number of schemes detailed below have under or overspent during the year. The net overspend on these schemes is £335k, and this will be financed from in-year revenue underspends.

- 3.26 **Council Housing - New Kitchens and Bathrooms** – Due to the limited capacity of contractors, remedial work to property acquisitions has been prioritised. Resources that were earmarked to complete work on kitchens and bathrooms have been allocated to void properties due to the high demand for housing resulting from temporary accommodation pressures. With this, slippage of £258k will carry forward into 2025/26.
- 3.27 **Council Housing - Boiler Replacements** – The replacement of boilers is an ongoing programme, and works are completed on a reactive basis. Therefore, a small underspend has been generated in the year.
- 3.28 **Council Housing – Rewiring** – Additional contractor capacity became available during the year, which was utilised to carry out more electrical upgrades to assure the safety of our housing stock.
- 3.29 **Council Housing - Disabled Adaptations & Improvements** – Demand for adaptations is increasing year on year, with the current overspend resulting from the council's commitment to limit the wait for adaptations to be completed.
- 3.30 **Council Housing - Insulation Works** – This programme has overspent by £137k due to increased demand for top ups of loft insulation.
- 3.31 **Council Housing - External Property Works** – There has been increased completions of roofing and external works as a result of issuing roof replacement work to contractors. This is bringing work forward from 2025/26 and will be financed from next year's approved budget.
- 3.32 **Council Housing - Fire and Safety Works** – Structural work surveys were commissioned on a tower block, leading to a small overspend.
- 3.33 **Community & Environmental Works** – As reported at Period 9, the technical team has been focussed on delivery of heat meter installations. The slippage of £477k will be used to support the improvements and capital repair work of the heating network. Some of the smaller communal projects have been delayed due to resourcing shortages resulting in slippage of £221k into 2025/26.
- 3.34 **Public Realm Works** – As reported at period 9, works have been re-profiled to start in the spring, leading to £732k of slippage into 2025/26.

- 3.35 **Feasibility Study for Sheltered Housing** – This project hasn't commenced yet due to the lack of technical resource within Housing to progress it, as other works have been prioritised. The £112k budget for this programme will be slipped into 2025/26.

PROVISIONS**1. Summary**

- 1.1 As stated in the cover report, provisions are sums of money set aside in case they are needed, where low spend is a favourable outcome rather than indicative of a problem.
- 1.2 Normally provisions are there if needed. The sums below are for the 2024/25 financial year.

Provision	Dept/ Division	Approved £000	2024/25 Spend £000	Remaining Budget £000
Early Years - Two Year Olds	SCE (ECS)	593	0	593
District Heating Metering	CDN (HGF)	1,024	0	1,024
District Heating Metering	CDN (HRA)	1,178	798	380
Total		2,795	798	1,997

PROJECTS SUBSTANTIALLY COMPLETE

1. Summary

1.1 As at the end of the 2024/25 financial year, the following schemes were nearing completion. The budgets are the unspent amounts from previous years' capital programmes, mainly as a result of slippage.

1.2 This report seeks the addition of £237k to the High Streets Heritage Action Zones programme, funded by Historic England Grant.

Project	Dept/ Division	Approved £000	2024/25 Spend £000	Over/(Under) Spend £000
Network Wi-Fi Replacement	CRS	300	285	(15)
Off-site Cloud Backup	CRS	388	184	0
City-wide Parkmap TRO review, signs and lines upgrades	CDN (PDT)	14	2	0
High Streets Heritage Action Zones	CDN (PDT)	133	193	0
Electric Bus Investment	CDN (PDT)	8	0	0
Pioneer Park - Levelling Up	CDN (PDT)	7,432	6,564	0
Pioneer Park Commercial Workspace (formerly Dock 2)	CDN (TCI)	45	45	0
Gresham Business Workspace	CDN (TCI)	9	1	0
Ugandan Asians – 50 Year Anniversary Commemoration	CDN (TCI)	154	(3)	(157)
Abbey Park Precinct Wall	CDN (NES)	12	14	2
Spinney Hills Park - Levelling Up	CDN (NES)	12	8	(4)
Spinney Hills Park	CDN (NES)	150	23	9
African Caribbean Centre Maintenance	CDN (NES)	20	20	0
Study Zones	CDN (NES)	94	38	0
Parks and Open Spaces	CDN (NES)	188	81	(107)
Haymarket House, Car Parks & Lifts	CDN (EBS)	107	106	(1)
Haymarket Bus Station - Toilet Expansion and Refurbishments	CDN (EBS)	48	54	6
Leycroft Road Energy Reduction Works	CDN (EBS)	88	0	0
Aylestone Leisure Centre PV Panels	CDN (EBS)	284	24	(260)
Phoenix Arts Car Park	CDN (EBS)	46	17	(29)
Changing Places - Disabled Facilities Toilets	CDN (EBS)	192	110	(82)
Leisure Centre Air Handling Units	CDN (EBS)	31	17	0
Additional Primary School Places	SCE (ECS)	58	38	0
Expansion of Oaklands Special School	SCE (ECS)	879	169	0
Overdale Infant and Juniors School Expansion	SCE (ECS)	382	163	0
Family Hubs	SCE (ECS)	94	96	2
S106 Additional School Places	SCE (ECS)	413	47	0

Children's Homes Refurbishments	SCE (ECS)	476	475	0
Winstanley Contact Centre	SCE (ECS)	263	245	0
Goscote Site Carpark	CDN (HRA)	232	208	0
Total		12,551	9,224	(636)

POLICY PROVISIONS**1. Summary**

- 1.1. As at the end of the 2024/25 financial year, the following policy provisions were still awaiting formal approval for allocation to specific schemes.

Department/ Division	Policy Provision	Amount £000
CDN (TCII)	Tourism & Culture	10
CDN (NES)	Library Investment	1,000
CDN (EBS)	Growing Spaces	301
CDN (Various)	Match Funding	3,000
CDN (Various)	People & Neighbourhoods	392
SCE (ECS)	New School Places	1,923
SCE (ASC)	Extra Care Schemes	5,936
Other	Black Lives Matter	435
All	Programme Contingency	2,800
Total (excluding HRA)		15,797
CDN (HRA)	Other HRA Schemes	750
Total HRA		750
Total (including HRA)		16,547

- 1.2. There are no additions to policy provisions since the 2024/25 P9 report.

Prudential Indicators

Summary

Under the requirements of the Prudential Code for Capital Finance in Local Authorities, the full Council sets prudential indicators for the authority at the beginning of each year as part of the Treasury Management Strategy and Capital Strategy. This appendix reports on compliance during the year.

1. Debt and the Authorised Limit and Operational Boundary

The Authority is legally obliged to set an affordable borrowing limit (also termed the Authorised Limit for external debt) each year and to keep it under review. In line with statutory guidance, a lower “operational boundary” is also set as a warning level should debt approach the limit.

	2024/25 Authorised Limit £m*	2024/25 Operational Boundary £m*	Debt at 31/03/25 £m	Complied?
Borrowing	650	550	154	yes
PFI and Finance Leases	500	450	80	yes
Total debt	1,150	1,000	234	

* Provisional subject to 2024/25 accounts audit

2. Maturity Structure of Borrowing

This indicator is set to control the Authority’s exposure to refinancing risk (i.e. not having to repay too much and then borrow again at the same time). The upper and lower limits on the maturity of all borrowing were:

	Upper Limit £m	Lower Limit £m	31/03/25 Actual £m	Complied?
Under 12 months	50	Nil	20	yes
12 months and within 24 months	100	Nil	nil	yes
24 months and within 5 years	150	Nil	nil	yes
5 years and within 10 years	200	Nil	nil	yes

3. Short-term Treasury Management Investments

The Council has an overall limit for investments. We invest mainly in money markets and with other Local Authorities for short-term investments as we are able to call the money back for any immediate spending needs. Further details on the limits can be found in the mid-year Treasury report to Overview Select Committee.

4. Long-term Treasury Management Investments

The Council has a limit of £50m for long-term investments. The total sum of such investments held by the Council as of 31 March 2025 was £16.186m which includes £6.186 in property funds, the limit was therefore complied with. It should be noted that the Council received 5 repayment of investment instalments up to 31 March 2025 totalling £2.106m following the termination of the fund in April 2024. Further details are available in Treasury report presented to Council on 19 February 2025.

5. Gross Debt and the Capital Finance Requirement (CFR)

The underlying need to borrow for capital purposes is called the Capital Financing Requirement (CFR).

Statutory guidance is that debt should remain below the capital finance requirement, except in the short term. The authority has complied and expects to continue to continue to comply with this requirement.

6. Liability Benchmark

The Liability Benchmark forecasts the underlying need to borrow for capital purposes over the next 50 years, to make sure it remains within the CFR. Our forecasts suggest we will comply with this requirement.